

2018 SERVICE AND SPHERE OF INFLUENCE REVIEW

COUNTY SERVICE AREA 38, SHERIFF'S PATROL

Agency Name: County Service Area 38, Sheriff's Patrol

Date: July 18, 2018

Agency Contact

Name: Melodye Serino

Title: Deputy County Administrative Officer, County of Santa Cruz

Address: 701 Ocean Street, Room 520

City, Zip: Santa Cruz, CA 95060

Phone: 454-2100

Email: Melodye.Serino@santacruzcounty.us

Websites:

Sheriff's Office: <http://www.scsheriff.com/>

County Budget: http://sccounty01.co.santa-cruz.ca.us/prop_budget2018-19/309-322.pdf

How many directors are on your agency's board?

5 County Supervisors

Director Info:

Board of Supervisors Names	Title	First Year of Service on Board	Term Expiration Date
Zach Friend	Supervisor, Chair	2012	2020
Ryan Coonerty	Supervisor, Vice Chair	2014	2018
Greg Caput	Supervisor	2010	2018
John Leopold	Supervisor	2008	2020
Bruce McPherson	Supervisor	2012	2020

Description of Services

County Service Area 38 was originally authorized by LAFCO Resolution No. 603 in 1983. Its purpose was to provide “extended police protection.” In the jargon of the day, “extended police protection” meant services that were only provided outside incorporated cities. The common service in this category was sheriff’s patrol. The cities were paying for city police patrol out of their municipal budgets, and they wanted the county to account for certain revenues that supported a service that the cities did not benefit from. CSA 38 was set up, and now demonstrates that property taxes derived solely from unincorporated areas flow through to the sheriff’s patrol.

The CSA 38 boundary encompasses all areas of Santa Cruz County outside incorporated cities. As territory is annexed to cities, it is simultaneously detached from CSA 38. CSA 38 revenues provide approximately 3% of the total budget of the Sheriff’s Department and 6% of the Operations Bureau budget.

LAFCO adopted the first Sphere of Influence for CSA 38 by Resolution No. 698-C in 1985. The geographical area of the Sphere includes all the territory with the County, including the cities. The rationale for including the cities in the sphere was that, if a city wanted to contract with the sheriff’s office for patrol services, it would be able to annex to CSA 38 and set up a zone of CSA 38 to direct payments for this service. No city has chosen to exercise this option.

CSA #38 Budget

Title	Actual 2011-12	Actual 2012-13	Actual 2013-14	Actual 2014-15	Actual 2015-16	Actual 2016-17	Budget 2017-18	Budget 2018-19
EXPENDITURES								
ACCOUNTING FEES	500	500	500	500	500	500	500	500
SHERIFF SERVICES	1,751,166	1,742,402	1,816,882	1,968,097	2,104,303	2,234,919	2,272,279	2,410,181
TOTAL EXPENDITURES	1,751,666	1,742,902	1,817,382	1,968,597	2,104,803	2,235,419	2,272,779	2,410,681
REVENUES								
PROPERTY TAXES	1,736,311	1,727,221	1,802,595	1,953,206	2,089,404	2,218,023	256,888	2,394,608
INTEREST	424	880	308	549	638	2,781	1,000	1,815
ST-HOMEOWNERS' PROP TAX RELIEF	14,932	14,801	14,480	14,841	14,762	14,616	14,892	14,258
TOTAL REVENUES	1,751,667	1,742,902	1,817,383	1,968,596	2,104,804	2,235,420	2,272,780	2,410,681
EXPENDITURES LESS REVENUES	(1)	0	(1)	1	(1)	(1)	(1)	0

GL Key 136601
Fund 22155

CSA #38 Fund Balances

CSA 38 does not have any reserves. Every year, the actual revenues are spent in paying for Sheriff's services.

Relationship to Overall Sheriff's Budget

The Sheriff's Office has three divisions. The Operations Bureau patrols the unincorporated areas of the County. The Corrections Bureau operates the detention facilities and programs. Court Security provides security to courts in Santa Cruz and Watsonville. CSA #38 revenues represent 6% of the Operations Division's expenditures.

EXPENDITURES BY DIVISION

General Fund By Division	FY 2018-19 Expenditures				Total Expenditures
	Salaries & Benefits	Services & Supplies	Other Charges	Fixed Assets	
Operations Bureau	32,857,283	7,710,096	273,409	76,216	40,917,004
Corrections Bureau	21,516,686	9,077,203	290,651	40,000	30,924,540
Court Security	4,491,028	5,600	0	0	4,496,628
Total General Fund	58,864,997	16,792,899	564,060	116,216	76,338,172

Other Funds by Division	FY 2018-19 Expenditures				Total Expenditures
	Salaries & Benefits	Services & Supplies	Other Charges	Fixed Assets	
Operations Bureau					
CSA 38	0	2,410,681	0	0	2,410,681
Total Other Funds	0	2,410,681	0	0	2,410,681
Total All Funds	58,864,997	19,203,580	564,060	116,216	78,748,853

Source: CAO's Proposed County Budget for FY 2018-19

Link: http://sccounty01.co.santa-cruz.ca.us/prop_budget2018-19/Proposed_Budget_2018-2019.pdf

Staffing Statistics

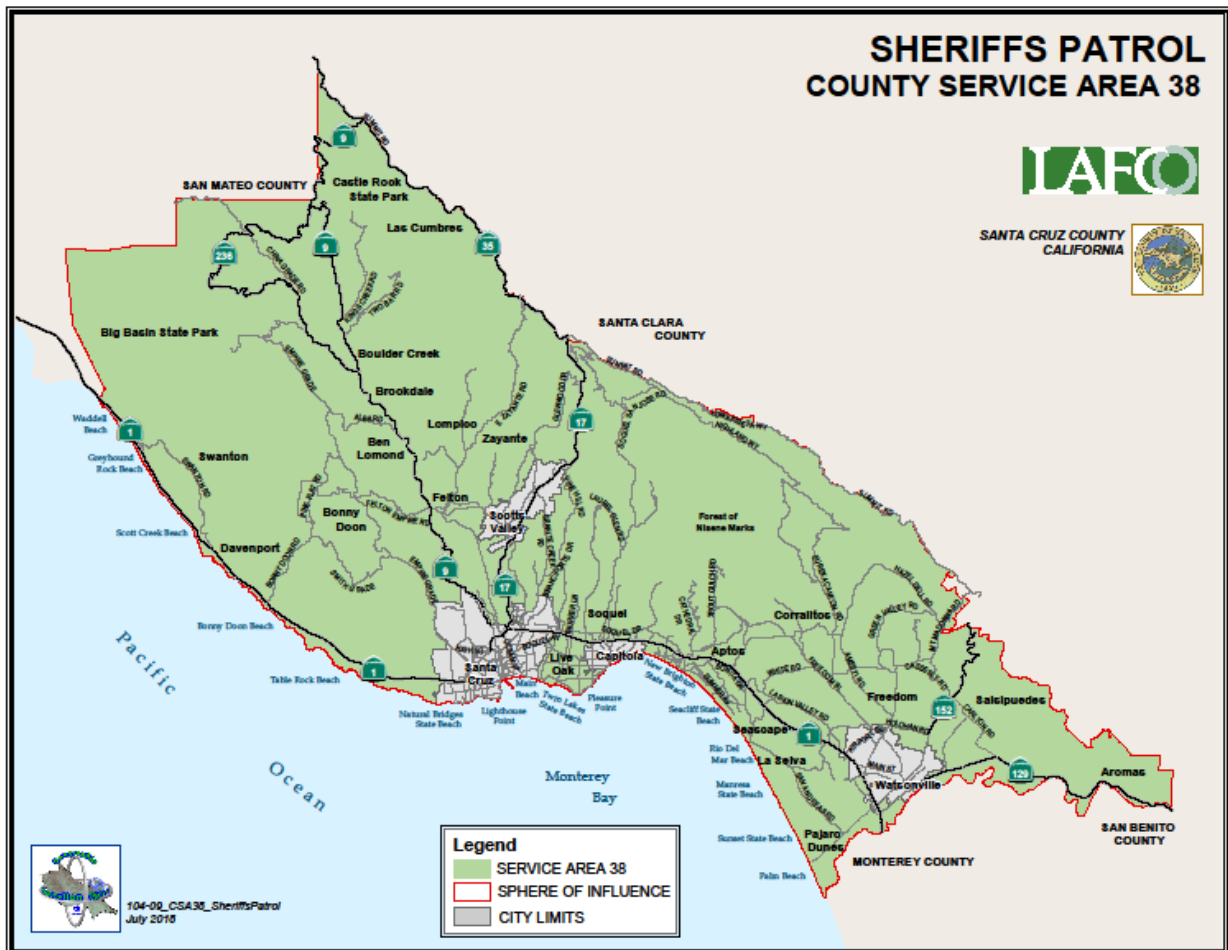
2015 and 2003 Law Enforcement Staff per 1000 Residents Law Enforcement Agencies in Santa Cruz County

Agency	2015 Population	2015 Total Staff	2015 Total per 1000	2003 Total per 1000	2015 Officers	2015 Officers per 1000	2003 Officers per 1000
Capitola	10,201	29	2.8	2.9	21	2.1	1.9
Santa Cruz	64,076	111	1.7	2.3	91	1.4	1.7
Scotts Valley	11,926	28	2.3	2.4	20	1.7	1.7
Watsonville	53,581	88	1.6	1.8	66	1.2	1.3
County of Santa Cruz	135,042	299	2.2	NP	143	1.0	0.7

Source: FBI Unified Crime Reporting for 2003 and 2015, Tables 78 and 80, at <https://ucr.fbi.gov/>
NP = not provided.

Current Boundary and Sphere of Influence Map

Link: http://gis.co.santa-cruz.ca.us/map_gallery/pdfs/Map%20Gallery/County%20Service%20Areas/CSA38_SheriffsPatrol.pdf



SERVICE REVIEW:

SCREENING OF POTENTIALLY SIGNIFICANT SERVICE REVIEW DETERMINATIONS

The questions address a range of subjects that State law requires LAFCO to address in service reviews.

1. GROWTH & POPULATION

There is no specific regional population projection for CSA 38. CSA 38 is the Santa Cruz County unincorporated area in the following draft 2018 AMBAG projection.

Regional Population Forecast							
Public Agency	2010	2015	2020	2025	2030	2035	2040
City of Capitola	9,918	10,087	10,194	10,312	10,451	10,622	10,809
City of Santa Cruz	59,946	63,830	68,381	72,091	75,571	79,027	82,266
City of Scotts Valley	11,580	12,073	12,145	12,214	12,282	12,348	12,418
City of Watsonville	51,199	52,562	53,536	55,187	56,829	58,332	59,743
Santa Cruz County unincorporated (CSA 38)	129,739	135,042	136,891	137,896	139,105	140,356	141,645
Santa Cruz County Total	262,382	273,594	281,147	287,700	294,238	300,685	306,881
AMBAG Region Total	732,708	762,676	791,600	816,900	840,100	862,200	883,300

a) Is the agency's territory or surrounding area expected to experience any significant population change or development over the next 5-10 years?

NO

b) Will population changes have an impact on your agency's service needs and demands?

MAYBE. We expect service demand to increase proportionately over the next 5-10 years.

c) Will projected growth require a change in your agency's sphere of influence boundary?

NO

2. DISADVANTAGED UNINCORPORATED COMMUNITIES

The location and characteristics of any disadvantaged unincorporated communities within or contiguous to your agency's sphere of influence.

a) Does your agency provide water or sanitary sewer service?

NO. CSA 38 does not provide water or sanitary sewer services.

3. CAPACITY AND ADEQUACY OF PUBLIC FACILITIES AND SERVICES

Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.

a) Are there any deficiencies in agency capacity to meet service needs of existing development within its existing territory?

NO

b) Are there any issues regarding your agency's capacity to meet the service demand of reasonably foreseeable future growth?

NO

c) Are there any concerns regarding public services provided by the agency being considered adequate?

NO

d) Are there any significant infrastructure needs or deficiencies to be addressed?

MAYBE. Our communications infrastructure has "dead spots" and additional relay towers would improve service communications in the more rural areas.

e) Are there changes in state regulations on the horizon that will require significant facility and/or infrastructure upgrades?

NO

4. FINANCIAL ABILITY

Financial ability of agencies to provide services.

a) In the last five years, has your agency failed to obtain an independent audit, or adopted its budget late?

NO

b) Is your agency lacking adequate reserves to protect against unexpected events or upcoming significant costs?

NO

c) Is your agency's rate/fee schedule insufficient to fund an adequate level of service, and/or is the fee inconsistent with the schedules of similar service organizations?

NO

d) Is your agency unable to fund necessary infrastructure maintenance, replacement and/or any needed expansion?

NO

e) Is improvement needed in the organization's financial policies to ensure its continued financial accountability and stability?

NO

f) Is the organization's debt at an unmanageable level?

NO

5. SHARED SERVICES AND FACILITIES

Status of, and opportunities for, shared facilities.

a) Are there any opportunities for your agency to share services or facilities with neighboring or overlapping organizations that are not currently being utilized?

NO

b) Are there any governance options that may produce economies of scale and/or improve buying power in order to reduce costs?

NO

c) Are there governance options to allow facilities and/or resources to be shared, or to make excess capacity available to others, to avoid construction of extra or unnecessary infrastructure, or to eliminate duplicative resources?

NO

6. ACCOUNTABILITY, STRUCTURE AND EFFICIENCIES

Accountability for community service needs, including governmental structure and operational efficiencies.

a) Are there any issues with your agency's meetings being accessible and well publicized? Are there any issues with your agency failing to comply with financial disclosure laws and the Brown Act?

NO

b) Are there any issues with filling board vacancies and maintaining board members?

NO

c) Are there any issues with staff turnover or operational efficiencies?

NO

d) Is your agency's budget unavailable to the public via the internet?

NO

e) Are there any recommended changes to your agency's structure that will increase accountability and efficiency?

NO

f) Are there any governance restructure options to enhance services and/or eliminate deficiencies or redundancies?

NO

g) Are there any opportunities to eliminate overlapping boundaries that confuse the public, cause service inefficiencies, increase the cost of infrastructure, exacerbate rate issues and/or undermine good planning practices?

NO

7. OTHER ISSUES

Any other matters related to effective or efficient service delivery, as required by commission policy.

a) Your agency's mission statement. Though not specifically adopted as a formal mission statement of CSA 38, the mission of the Sheriff's Office is to ensure public safety in Santa Cruz County. We accomplish this through open communication and collaboration with our community as well as continuous professional development of staff to address crime and promote innovative corrections solutions

b) Your agency's meeting rules. The CSA's business is conducted on Board of Supervisors Agendas. The CSA follows the Board of Supervisors' meeting rules.

c) Are there any other service delivery issues that the agency wants addressed in the service and sphere review process?

NO

2018 SERVICE AND SPHERE OF INFLUENCE REVIEW COUNTY SERVICE AREA 38, SHERIFF'S PATROL

SPHERE OF INFLUENCE STUDY:

Check the situation which is applicable to your agency:

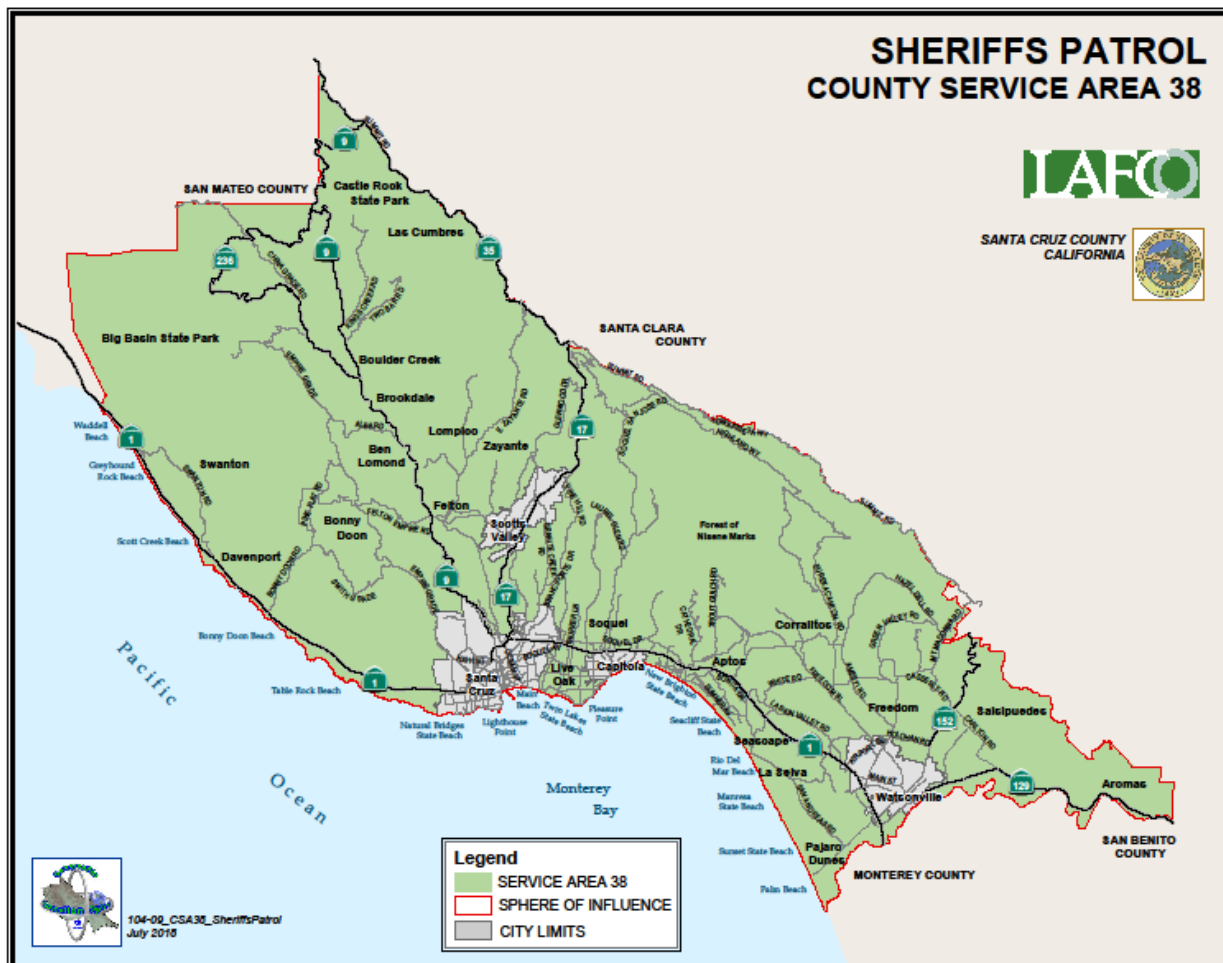
Your agency is not proposing any changes in the currently adopted Sphere of Influence Map.

Your agency is proposing changes in the adopted sphere of influence map, please attach a map and justification, complete the following sections of the questionnaire, and forward the questionnaire and attachments, either on paper or electronically to the LAFCO staff.

Currently Adopted Sphere of Influence Map

The Sphere of Influence Map for CSA 38 includes the entire area of Santa Cruz County—both unincorporated and incorporated areas. None of the cities have annexed to the CSA.

Link: http://gis.co.santa-cruz.ca.us/map_gallery/pdfs/Map%20Gallery/County%20Service%20Areas/CSA38_SheriffsPatrol.pdf



SCREENING OF POTENTIALLY SIGNIFICANT SPHERE DETERMINATIONS

1. PRESENT AND PLANNED LAND USES

The present and planned land uses in the area, including agricultural and open-space lands.

a) Are there any present or planned land uses in the area that would create the need for an expanded service area?

NO

b) Would the amended sphere conflict with planned, orderly and efficient patterns of urban development?

NO

c) Would the amended sphere result in the loss of prime agricultural land or open space?

NO

d) Would the amended sphere impact the identity of any existing communities; e.g. would it conflict with existing postal zones, school, library, sewer, water census, fire, parks and recreation boundaries?

NO

e) Are there any natural or made-made obstructions that would impact where services can reasonably be extended or should otherwise be used as a logical sphere boundary?

NO

2. NEED FOR PUBLIC FACILITIES AND SERVICES

The present and probable need for public facilities and services in the area.

a) Would the amended sphere conflict with the Commission's goal to increase efficiency and conservation of resources by providing essential services within a framework of controlled growth?

NO

b) Would the amended sphere expand services that could be better provided by a city or another agency?

NO

c) Would the amended sphere represent premature inducement of growth or facilitate conversion of agriculture or open space lands?

NO

d) Would the amended sphere conflict with the Regional Housing Needs Allocation Plan adopted by the Association of Monterey Bay Governments (RHNA)?

NO

e) Are there any areas that should be removed from the sphere because existing circumstances make development unlikely, there is not sufficient demand to support it, or important open space/prime agricultural land should be removed from urbanization?

NO

f) Have any agency commitments been predicated on expanding the agency's sphere such as roadway projects, shopping centers, educational facilities, economic development or acquisition of parks and open space?

NO

3. CAPACITY AND ADEQUACY OF PROVIDED SERVICES

The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.

a) Are there any issues regarding the agency's capacity to provide services in the proposed sphere territory?

NO

b) Are there any issues regarding the agency's willingness and ability to extend services?

NO

4. SOCIAL OR ECONOMIC COMMUNITIES OF INTEREST

The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.

a) Are there particular neighborhoods or areas that should be added or excluded from your agency's sphere because those areas function as part of your community or another community socially or economically?

NO

5. DISADVANTAGED UNINCORPORATED COMMUNITIES

For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

a) Does the subject agency provide public services related to water, sanitary sewers, or structural fire protection?

NO

b) If yes, does the proposed sphere exclude any nearby disadvantaged unincorporated community (80% or less of the statewide median household income) that does not already have access to public water or sanitary sewer service?

NOT APPLICABLE